Nature Counts: Accounting for the Environment in National Statistics: **Progress in the United States** 

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# Earth Day Announcement



**Gina Raimondo** Secretary of Commerce "...announce the initiation of the first U.S. national system of natural capital accounts and standardized environmental-economic statistics. This work will ensure that we measuring our natural assets, our lands and waters – just like we do our other economic assets ... Develop a national strategy ...

Turn to implementation by the end of next year."

(April 22, 2022, https://www.youtube.com/watch?v=9DvHgx4nmUI Timestamp 48:32.)

AUGUST 18, 2022

A New National Strategy to Reflect Natural Assets on America's Balance Sheet

• OMB • BRIEFING ROOM • BLOGS

Up to 27 Departments, Agencies, and Offices working and involved in the strategy and implementation. <u>https://www.whitehouse.gov/wp-content/uploads/2022/08/Natural-Capital-Accounting-Strategy.pdf</u>

# Five Principle Recommendations (1)

Recommendation 1: The natural capital accounts and environmental-economic statistics should be **pragmatic and provide information** to:

- a. Guide sustainable development and macroeconomic decision making;
- b. Support Federal decision making in programmatic, policy, and regulatory settings;
- c. Provide structure and data that promote the competitiveness of U.S. businesses;
- d. Support resilient state, territorial, Indigenous, Tribal, and local communities; and
- e. Facilitate conservation and environmental policy.



Credit: Forest NPS/Katy Cain, Reef, Washington Monument, and Bee NPS, Atoll NOAA/Paulo Maurin, Fish NOAA/Greg McFall, Yellowstone River, USDA

# Five Principle Recommendations (2)

Recommendation 2 Provide **domestic comparability through time** and **advance international comparisons** and harmonization.

- Means regularly repeated and updated
- U.S. needs to be engaged internationally



Credit: Forest NPS/Katy Cain, Reef, Washington Monument, and Bee NPS, Atoll NOAA/Paulo Maurin, Fish NOAA/Greg McFall, Yellowstone River, USDA

# Five Principle Recommendations (3)

Recommendation 3 **Embedded in the broader U.S. economic statistical system**, and guide the process of embedding with three sub-recommendations.

- a. Incorporate the internationally-agreed standards ... guided by SEEA ... following the standard supply-use framework;
- b. To go beyond GDP ... more than one, but a small number of, **specific accounting boundaries**
- c. ... best available economic science for monetizing the value of natural assets.



Credit: Forest NPS/Katy Cain, Reef, Washington Monument, and Bee NPS, Atoll NOAA/Paulo Maurin, Fish NOAA/Greg McFall, Yellowstone River, USDA

## Accounting Boundaries & Valuation

#### Valuation is determined by accounting boundaries.

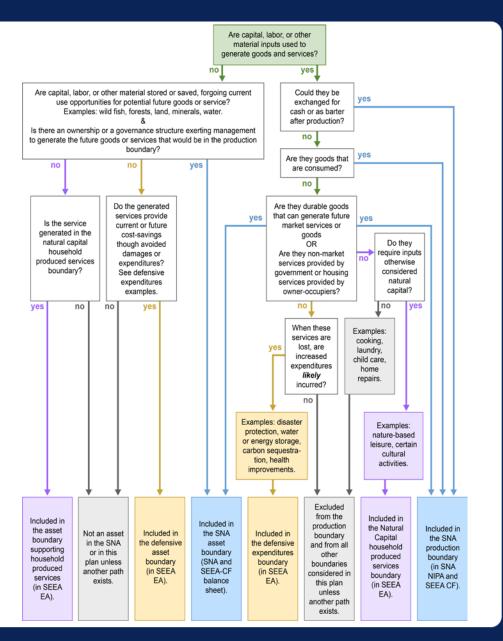
- SNA boundaries are too narrow for some uses,
- SNA boundaries are not as narrow as portrayed & implemented,
- Welfare theory does not provide trackable implementation
  boundaries.

#### Path forward

- Implementing SNA assets including natural assets.
- Establishing clear boundaries beyond the GDP boundaries.
- National Strategy propose to work with 3 boundaries.

#### Valuation needs good economic science

- Standards need to be similar to the rest of national accounts.
- No counterfactual Crosswalk between BCA and national accounting.
- Can measure prices and quantities need index number theory for value changes.
- There is a lot of expertise in the federal government that will develop valuation guidance.



# Five Principle Recommendations (4)

Recommendation 4 use a **15-year phased approach** to transition from research grade environmental-economic statistics and natural capital accounts to **core statistical products**:

- Produce a new forward-looking headline measure focused on the change in wealth held in nature: Change in Natural Asset Wealth.
- Supporting products, tables and reports that,
- Information in physical and monetary units dashboards.
- First pilot accounts appearing in 2023, ... long term meeting high statistical standards and producing a durable & comprehensive set of statistics to expand the national economic accounts.



# Aggregation and Summary Statistics

#### **Data matter**



Statistical information is very useful in the supply-use table form

Physical and monetary accounts are important because they work like a Rosetta stone and help people talk to each other.

Dashboards are useful for communicating these data.

### Aggregation or a summary statistic matters

Aggregation requires a common unit – monetary units are best candidate for an aggregate statistic.

- Change in wealth is well supported in the literature and what the US intends to use.
- Means filling out the non-financial, non-produced balance sheet.

# **Five Principle Recommendations (Part 5)**

Recommendation 5 apply **existing authorities** and make use of the **substantial expertise within Federal departments and agencies**, by **coordinating** across agencies.

Authorities include:

- Paperwork reduction act (1995)
- Evidence act (2019)
- GAO report (2007)



Credit: Forest NPS/Katy Cain, Reef, Washington Monument, and Bee NPS, Atoll NOAA/Paulo Maurin, Fish NOAA/Greg McFall, Yellowstone River, USDA



Working hard to finalize the National Strategy

• 71 thoughtful and overwhelmingly supportive public comments

Activities already underway

- Chief Statistician's office coordinating natural capital accounts and environmental-economic statistics (classifications and valuation)
- Federal experts are actively working on:
  - Land account
  - Air emissions account
  - Environmental-activities account
  - Marine account
  - Water account
  - Pollinator account
  - Forest account
  - Urban green space account

https://www.whitehouse.gov/ostp/news-updates/2022/12/15/joint-statementof-the-government-of-the-united-states-of-america-and-the-government-ofaustralia-on-cooperation-on-natural-capital-accounting-environmentaleconomic-accounting-and-related-statisti/





Administration Priorities The Record

Joint Statement of the Government of the United States of America and the Government of Australia on Cooperation on Natural Capital Accounting, Environmental- Economic Accounting, and Related Statistics

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Nordhaus & Tobin 1973 "Serious consequences of treating as free things which are not really free. This practice gives the wrong signals for the directions of economic growth."

**BEA 1992-1994** Integrated Environmental and Economic Satellite Accounts

Congress 1994 Directs DOC to suspend work and get independent analysis of methodology & provide funding

**Congress 1995** Paperwork Reduction Act Created the office of the Chief Statistician of the United States Nordhaus & Kokkelenberg 1999 Natures Numbers: Expanding the National Economic Accounts to Include the Environment

National Research Council 2005 Beyond the Market: Designing Nonmarket Accounts for the United States

Jorgenson, Landefeld, Nordhaus 2006 A New Architecture for the U.S. National Accounts

GAO 2007 Measuring our Nation's Natural Resources and Environmental Sustainability UN Statistics 2012 System of Environmental Economic Accounting (SEEA) Central Framework

UK 2014

Initiates Natural Capital Accounts And many other countries do too.

**Congress 2019** Evidence-Based Policymaking Act

#### 2021

Dasgupta Review UN Statistics System of Environmental Economic Accounting – Ecosystem Accounts

2022

U.S. Draft National Strategy for Statistics for Environmental-Economic Decisions